UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK		7CS3DAVC	Conference	
ERNEST DAVIS, et al., Plaintiffs, V. 07 CV 9897 (CLB) UNITED STATES JUSTICE DEPARTMENT, et al., Defendants. New York, N.Y. December 28, 2007 4:45 p.m. Before: HON. P. KEVIN CASTEL, District Judge APPEARANCES STEPHEN C. JACKSON, via telephone Attorney for Plaintiffs MICHAEL J. GARCIA United States Attorney for the Southern District of New York for Defendants Department of Justice, FBI, and United States Attorney's Office for the Southern District of New York NEIL CORMIN Assistant United States Attorney	1			
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(In the robing room)

THE COURT: This is Judge Castel. I am present with a court reporter and my law clerks and courtroom deputy. Also present is counsel for one or more defendants, if you'll please state your appearance.

MR. CORWIN: Your Honor, Neil Corwin, assistant United States attorney for the Southern District of New York.

I just learned of this matter literally within the past hour. At this point, my understanding is that my office represents the Department of Justice, the Federal Bureau of Investigation, and the United States Attorney's Office. I gather that the complaint also names a number of John Doe FBI agents, and my understanding at this point is we do not represent those individuals in a personal capacity.

THE COURT: All right. Mr. Jackson, why don't you state your appearance if you will.

MR. JACKSON: Yes. Stephen Jackson for all of the plaintiffs in the matter, your Honor.

THE COURT: Mr. Jackson, tell me about notice to the state defendants.

MR. JACKSON: Well, basically, your Honor, the notice was in the form of telephone communications made to the offices of the defendants indicating that we will be filing an order to show cause in White Plains. I physically attempted to do that this afternoon, anticipating that we would have an opportunity

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to argue the matter before the assigned judge with all of the parties. But due to the holiday, people are not available and unfortunately we were not able to coordinate those efforts before Judge Brieant. The matter was sent over to your Honor. THE COURT: Let me inquire, Mr. Jackson, with regard to the New York State Board of Elections, have they been served in this action? MR. JACKSON: I believe so, your Honor. I know that. THE COURT: Have they entered an appearance in this action? MR. JACKSON: No one has entered an appearance yet. Ι don't think anybody is in default at this stage. I have to check to see what was indicated was the affidavit of service. THE COURT: When did you serve them with the underlying complaint? MR. JACKSON: Okay. Hold on one second. THE COURT: The action was filed on November 8 of this year. MR. JACKSON: The complaint was filed against some of the defendants as early as the 27th of -- 28th of November. THE COURT: All right. And what efforts did you make -- who did you call at the New York State Board of Elections, Mr. Jackson? MR. JACKSON: I spoke to -- hold on a second. The New York State Board of Elections had not interposed, I spoke to

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someone in the receptionist's office notifying them about this matter, and notifying them about the proposed hearing on the order to show cause. THE COURT: What is the receptionist's office, if you could help me with that. I am not familiar with the receptionist's office. MR. JACKSON: I notified the Board of Elections, the general information number, and provided to them the name of the case number of the matter, the caption of the matter, and indicated that the matter was filed in the Southern District court, and there was no assigned counsel as far as I knew at the time. MR. CORWIN: Your Honor --THE COURT: Before, Mr. Corwin -- when was this phone call made? MR. JACKSON: The initial phone calls were made last week. THE COURT: You called them last week to tell them that you were coming in on an order to show cause when? MR. JACKSON: I indicated that we will be filing an order to show cause on Friday. THE COURT: When did you call? When last week did you

call them?

MR. JACKSON: I called them initially on -- hold on a second.

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1	THE COURT: I'm talking now about the New York State		
2	Board of Elections.		
3	MR. JACKSON: Right. Hold on. They were initially		
4	contacted on Monday.		
5	THE COURT: So that wasn't last week.		
6	MR. JACKSON: Right.		
7	THE COURT: So you called them on what date? Give me		
8	the date.		
9	MR. JACKSON: I have to go through my notes, your		
10	Honor. I'm actually, your Honor, the reason I'm fumbling a		
11	little bit, I am in my car. I didn't quite make it back to the		
12	office. I am trying to go through my file as I sit here now.		
13	It looks like it was Friday, your Honor, the 21st.		
14	Friday, December 21.		
15	THE COURT: You told them what?		
16	MR. JACKSON: That we will be filing an order to show		
17	cause Friday, the proceeding Friday.		
18	THE COURT: The preceding Friday you told them on the		
19	21st		
20	MR. JACKSON: I told them I was filing an order to		
21	show cause this Friday.		
22	THE COURT: At what time and what place?		
23	MR. JACKSON: In the White Plains courthouse.		
24	THE COURT: That's what you told		
25	MR. JACKSON: That's what I told them.		

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THE COURT: The New York State Board of Elections, you 1 don't know who you spoke to. Correct? 2 3 MR. JACKSON: No, I do not. The reason I do not know who I spoke to, again, is because I made multiple phone calls 4 that day. There are multiple defendants, and we did make 5 6 multiple phone calls to the defendants --7 THE COURT: Mr. Jackson, I haven't gotten to the other defendants. I'm still on the New York State Board of 8 9 Elections. 10 MR. JACKSON: All right. Sorry. 11 THE COURT: Now tell me about the Westchester County 12 Board of Elections. When did you call them? Who did you call? 13 MR. JACKSON: The same thing, your Honor. We made a 14 phone call on the 21st of December to all of the defendants. 15 And we basically indicated that again we did not have 16 responsive papers to the case, so there was no attorney 17 assigned that we could directly contact. 18 THE COURT: Who did you speak to at the Westchester 19 County Board of Elections? 20 MR. JACKSON: The best I can do again, I spoke to the 21 receptionist who answered the phone. The operator would then 22 refer the matter to their office to see who would be the

assigned counsel and that person would get back to me. But no one got back to me.

THE COURT: You personally had this conversation?

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1	MR. JACKSON: Excuse me?	
2	THE COURT: You personally had this conversation?	
3	MR. JACKSON: Yes, I did. I personally had a	
4	conversation. I also directed a paralegal in my office to also	
5	make phone calls with respect to the order to show cause.	
6	THE COURT: What can you tell me about those phone	
7	calls?	
8	MR. JACKSON: Excuse me?	
9	THE COURT: What can you tell me about the paralegal's	
10	phone calls?	
11	MR. JACKSON: As far as I know, the phone calls were	
12	made	
13	THE COURT: What phone calls, to whom, when?	
14	MR. JACKSON: Well, I can't speak directly in terms of	
15	the specific time, but it would had to have been made on the	
16	21st or shortly thereafter, either Friday or Monday. So it	
17	would be no longer than the following Monday.	
18	THE COURT: Let me ask you, were the state offices	
19	open on Monday, December 24?	
20	MR. JACKSON: I don't know, Judge.	
21	THE COURT: You don't know the answer to that, but the	
22	calls may have been made you're telling me that the calls	
23	may have been made on December 24, but you do not know whether	
24	the state offices were open on December 24.	
25	MR. JACKSON: I know I just made the calls that I made	

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1	were on the 21st, your Honor, on the preceding Friday.		
2	THE COURT: Tell me about your call to Clinton Young.		
3	MR. JACKSON: All right. Clinton Young was hold on		
4	a second. We had we tried to get ahold of an attorney who		
5	we knew initially contacted my office upon the filing of the		
6	complaint.		
7	THE COURT: Mr. Young was represented by counsel?		
8	MR. JACKSON: Yeah, Mr. Young is represented by his		
9	own attorney. Again, no one he didn't interpose an answer.		
10	THE COURT: But you received a call from Mr. Young's		
11	attorney identifying himself as such?		
12	MR. JACKSON: Well, I received a call from someone who		
13	identified himself as an attorney regarding the filing of the		
14	complaint.		
15	THE COURT: Did you contact that individual with		
16	regard to your application for a temporary restraining order?		
17	MR. JACKSON: No, your Honor. That individual was not		
18	contacted.		
19	THE COURT: Did you contact anybody on behalf of		
20	Mr. Young with regard to your application?		
21	MR. JACKSON: No, Judge.		
22	THE COURT: All right. Now, Janet Snyder, did you		
23	contact anybody with regard to the application you're making		
24	now? Did you contact Janet Snyder?		
25	MR. JACKSON: No, your Honor. We did not contact		

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Ms. Snyder. Again, like we had tried to --

THE COURT: Limit yourself to what you did. And if it is someone else who did the doing, please identify them by name. I don't want to have an unclear record here,

Mr. Jackson.

MR. JACKSON: Well, I can't speak with respect to

Ms. Snyder, your Honor. The intention initially was to notify
the parties to indicate that we will be filing the matter in
White Plains on this Friday, and that we would then proceed to
serve the papers personally on the individual parties. And
then we would proceed at that point with the argument on the
matter as per the court's directive in the order to show cause.

THE COURT: I appreciate your statement about intent. But my inquiry is not about what your intent was, but what your actions were. And as far as you know, Ms. Snyder has not been contacted.

MR. JACKSON: As far as I know, Ms. Snyder has not been contacted.

THE COURT: All right. Now --

MR. CORWIN: Your Honor, if I may, just with respect to the United States. First, I want to make clear it's not totally clear to me that the United States has been served pursuant to Rule 4(i). I know that my office has received a copy of the complaint. I don't know if the attorney general has been served.

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As far as notice of this order to show cause proceeding, as far as I know, Mr. Jackson first called our office at 4:20 this afternoon, asked for who was assigned to the case. And that was the first I am aware that he called our office about this case. Nor is there any indication we've been served with the order to show cause papers, although I was able to obtain a copy from your Honor's court.

MR. JACKSON: I know that he had not been served with any of the papers, your Honor. There was no service of the actual order to show cause on the U.S. attorney's office.

THE COURT: Why was that?

MR. JACKSON: There was again, the plaintiff wants — the plan was to file the papers in federal court, get the return date, the return information from the service information, and then file the formal papers on the — then file the papers. That's pursuant to the court's directive on the various defendants. That was pretty much the plan.

THE COURT: In other words, not to present the proposed order to show cause to the parties against whom you are seeking to the temporary relief?

MR. JACKSON: Well, we -- what I was told prior to filing the paper, we contacted Judge Brieant's chambers to inform them of our intention to file the order to show cause today. And the courtroom -- the deputy or the judge's law clerk indicated to me that the papers would have to first be

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filed before service through the clerk's office, and then be reviewed, and at that point they would go upstairs and the judge would indicate with service information. That's pretty much what I followed the directions of Judge Brieant's law clerk.

THE COURT: You're not suggesting that someone in Judge Brieant's chambers told you that you are prohibited from transmitting a copy of your proposed order to show cause?

MR. JACKSON: No, of course not, Judge. I am not suggesting that at all.

THE COURT: Okay. All right.

MR. JACKSON: Not at all, Judge.

THE COURT: Who are you seeking relief against?

MR. JACKSON: Well, we are seeking relief primarily against the various defendants that are indicated in the complaint.

THE COURT: Well, what relief are you seeking against the Federal Bureau of Investigation on this TRO application?

MR. JACKSON: Well, to the extent that -- well, frankly, the TRO addresses physically the inauguration and the implementation of the mayor elect into office, and that specifically relates to the actions of the U.S. Attorney's Office, the FBI --

THE COURT: I've read your complaint. I am trying to figure out who you are seeking a temporary restraining order

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against. Who is to be enjoined? 1 MR. JACKSON: It would be the board of elections, your 2 Honor. Board of elections. 3 THE COURT: Well, there are two defendants in this 4 action that have "board of elections" in their names. 5 MR. JACKSON: Westchester County Board of Elections 6 and District of New York State Board of Elections. 7 Westchester Board of Elections, as far as I know, would be the 8 ones responsible, entrusted to file with certification and 9 implementation with the election results of the November 6 10 general election. 11 THE COURT: What role does the board of elections have 12 in the inauguration of the mayor? 13 MR. JACKSON: Excuse me? What role does the board of 14 elections have, your Honor? Well, they certify the results of 15 the general elections, and pretty much sign off on that. And 16 the proposed winners of the -- or the purported winners of the 17 general elections are then sworn in. 18 THE COURT: Have they certified the results? 19 20 MR. JACKSON: As far as I know, yeah. As far as I 21 know. THE COURT: All right. So the results have already 22 been certified by the board. 23 MR. JACKSON: The results have already been certified. 24 25 THE COURT: Right.

certain of the defendants on October 11 of this year. Is that correct?

MR. JACKSON: That's right, your Honor.

THE COURT: All right. And thereafter there was an election on November 6, 2007, correct?

MR. JACKSON: Correct.

THE COURT: Right. Then you filed an action on November 8, 2007, in front of Judge Brieant.

MR. JACKSON: That's correct.

THE COURT: All right. And you presented your order to show cause application, at least I was contacted on it, at approximately 3:23 p.m. on the last business day before the inauguration.

MR. JACKSON: That is an accurate assessment.

THE COURT: All right. Let me hear your application.

MR. JACKSON: Well, Judge, again, the application relates to actions committed by the various defendants in this matter. We allege that the U.S. Attorney's Office, the Federal Bureau of Investigation, and the United States Department of Justice violated their own policy in scheduling an investigation and raid of an African American incumbent mayor's office shortly preceding an election.

Clearly the U.S. Attorney's manual, in addition to other documentation, establishes the policy that no investigation or prosecution or certainly a raid can take place

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before an election because it would have the effect of
intimidating and ultimately affecting the outcome of political
races.

One of the concerns that we had in this case, particularly in light of the Mayor Davis' primary results -- he ran in the primary as a Democratic candidate and he lost the primary to Mr. Young. However, shortly thereafter that, he declared his candidacy under two other party lines, the Conservative Party and the Independence Party, and he was told shortly after that, that that would result in an investigation. And shortly thereafter, the raid occurred.

Now, we submitted with the order to show cause documentation supporting the existence of the policy I just spoke about, in addition to which a press release that was issued by the U.S. Attorney's Office back in May of 2006 wherein they indicated that they would investigate and prosecute -- look into, investigate and prosecute certain public officials in this area, one of which was Mayor Davis.

The importance of that suggests, your Honor, two things. One, it suggests that Mayor Davis was in fact unfairly and selectively targeted for an investigation and ultimate prosecution, which hasn't occurred yet. And secondly, and more importantly, it shows that the U.S. Attorney, the FBI, and Justice Department had ample time prior to the November 6 election, indeed prior to the September '07 primary, to conduct

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such investigation, ultimately to schedule a raid if they saw fit. So it seems as if that --

THE COURT: Do you know whether they had the information that gave rise to the warrant -- do you know when they got that information?

MR. JACKSON: Well, we do know that they had information as early as, again, May of '06.

THE COURT: They issued the press release in May of '06. But in the course of investigations, one often finds that new information arises.

MR. JACKSON: Well, I would submit, your Honor, that even -- again, I am not aware of any evidence that they had in their possession that warranted the raid be conducted at the time that it was.

I submit, Judge, that there were no exigent or emergency circumstances as far as I know that justifies -justified the timing of the raid. The timing of the raid suggests a political motivation with respect -- or at least some intention on the part of the defendants to intimidate and adversely affect voter participation.

Again, their very policy expressly indicates the reasons for not bringing about investigations in close proximity to elections. And here, clearly, one could argue that there was an effort made to do just that. To cause the suppression of voter turnout, and to cause the proposed or

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prospective supporters of Mayor Davis to become intimidated and thus affected their turnout.

MR. JACKSON: Well, Judge, I think that's pretty much the essence of the complaint I filed with the district court, and the request for the injunction is predicated on what we believe are actions by the U.S. Attorneys that violated the Voters Act as well as Section 1983. We think that it -- the fact that their actions violated their own policy, their own expressed policy, and with the understanding that such actions would in fact result in a suppression and intimidation of voter participation, that through discovery and would leave that other evidence would -- could be developed to substantiate the other claims in the case.

But clearly, your Honor, the actions conducted here by the U.S. Attorney's Office, the FBI, and the Justice Department caused again the suppression of the vote. And the suppression of the vote related to predominantly African American voters, who either stayed away from the polls or didn't support Mayor Davis because of the misinformation that was disseminated relating to the raid.

And your Honor, this was a raid that was conducted under the scrutiny of the media, it was highly publicized, there were allegations thrown back and forth between not only in the print media but also in the electronic media with

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regards to Mayor Davis actually being arrested as a result of the raid and having to walk around with an ankle bracelet, all of which was not true. And we had information that these comments were made by various people who were associated with some of the defendants -- some of the defendants in this case. And it certainly suggests again this was an effort made to adversely affect voter participation and voter turnout who support an African American incumbent mayor.

THE COURT: Thank you. Mr. Corwin.

MR. CORWIN: Just as a caveat, this is something I've spent about an hour thinking about. That being said, I first want to say that for purposes of this hearing I guess we assume the truth of some of the allegations in the complaint, although I believe they will prove to be entirely baseless.

That being said, nothing Mr. Jackson said has identified any statutory or constitutional basis for the relief he seeks. As your Honor I think has correctly noted, the parties against whom he seeks the TRO are not here. I don't know who the proper parties would be. I certainly would assume that sometime between the date of the election, certainly after the filing of the complaint, there were avenues that Mr. Jackson and the plaintiffs in particular could have pursued to challenge the rules of the election however they deemed fit.

To bring this order to show cause on literally the last day that was possible, less than a week before the

inauguration, without any service on the parties, is unfair to the parties. And I guess more importantly, I don't think even accepting the truth of all his allegations he's established the basis for the relief he seeks.

THE COURT: Thank you, Mr. Corwin. Mr. Jackson, anything you want to say in reply?

MR. JACKSON: Yes, sure, Judge. The Voting Rights Act of 1965 certainly provides for injunctive relief for preliminary injunction if it can be shown that there was in fact a violation of the Voting Rights Act of 1965, and show certain other requirements. Voting is a fundamental right, and it is established as such. It is a showing of irreparable harm.

I gave the layout, the basis for the District Court to in fact issue a preliminary injunction in circumstances that relate of the right of franchise. In addition to that, 42 U.S.C. Section 1983 also provides the District Court with the authority to issue a preliminary injunction if it is warranted under circumstances set forth in the application.

And, your Honor, I believe that the allegations set forth in plaintiffs' instant application sufficiently demonstrates that the application should be granted. I believe that particularly in light of the fact that the defendants cannot negate the plain factual contents in the complaint, that plaintiffs are substantially likely to succeed on the merits of

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the claims under both the Voting Rights Act in addition to 42 U.S.C. Section 1983.

MR. CORWIN: Your Honor, if I might --

THE COURT: Pause. Stop. Go ahead, Mr. Jackson.

MR. CORWIN: I apologize.

MR. JACKSON: I'm sorry.

THE COURT: No. Anything else, Mr. Jackson?

MR. JACKSON: That is it, your Honor. I believe again that we did demonstrate in the papers, some of the reporting exhibits demonstrate that the plaintiffs will in fact suffer irreparable harm and that there is, again, there is the evidence is focused upon there is a substantial likelihood of success on the merits. The defendants are not going to be able and I don't anticipate them in any way refuting the basic factual contentions that we believe serve as the basis for the claims in the complaint. And in that vein, I think that the instant application, your Honor, should be granted.

THE COURT: All right. Thank you, Mr. Jackson, and thank you, Mr. Corwin. The Court is now ready to rule.

This is an action invoking federal question jurisdiction under Section 1331 of Title 28, and specifically the plaintiffs assert rights under the Voting Rights Act of 1964, Sections 1983, 1985, 1988 of Title 42, the First, Fourth, Fifth and 14th Amendments to the United States Constitution.

There are certain defendants who can be characterized

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as the federal defendants, including the Department of Justice, the Federal Bureau of Investigation, the U.S. Attorney's Office, and certain John Doe agents. There are also certain state defendants in this action, specifically the New York State Board of Elections and the Westchester County Board of Elections.

The plaintiff asserts that on or about October 11, agents for the FBI were conducting an investigation into alleged improprieties in trash hauling contracts with the city of Mount Vernon, and that the FBI agents conducted a raid of the mayor of Mount Vernon, Ernest Davis' City Hall offices. The plaintiffs allege that this was done three weeks before the November 6 election in which Mr. Young was a candidate for mayor and Mr. Davis was a candidate for mayor. And it is alleged that this was done with the purpose of suppressing the African American vote and causing Mr. Davis to lose the election.

The election did in fact take place on November 6.

And there appears to be no dispute that candidate Clinton Young prevailed in the election and was subsequently certified as the winner of the election by one of the two defendant boards of elections which are arms of the state or of the County of Westchester.

The action before me at the moment as Part I judge was filed on November 8, 2007, a mere two days after the conduct of

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the general election. In argument this afternoon, plaintiffs' counsel expresses the belief that certification of the election results would've taken place approximately 30 days after the election, which would have put it into early December. A little bit shy of a month after this lawsuit was commenced.

There is no indication in the record before me that the plaintiffs sought to enjoin the certification of the election results.

At this stage, at now 5:25, on December 28, the last business day before the Tuesday, January 1, 2008, scheduled inauguration of Mr. Young as mayor of the city of Mount Vernon, the plaintiffs seek a temporary restraining order against that inauguration.

Having reviewed the record, I find that the plaintiffs have not at this stage demonstrated a probability of success on the merits, or a likelihood of irreparable injury, nor have they shown any kind of balance of their hardships tipping decidedly in their favor or other grounds for injunctive relief.

It appears to this Court that the plaintiffs sat on their rights, to the extent they had any rights, took no action before the results were certified, and now there is no showing that the board of elections or any defendant in this action has any role whatsoever in the ministerial act of the administration of oath. The plaintiff has made no showing of

what would happen if there were no inauguration. Certainly the term of office of Mr. Davis would in all events have expired.

There is a substantial public interest factor which weighs into my denial of a temporary restraining order. The citizens and voters of the city of Mount Vernon went to the polls on November 6, they cast their ballots, and the results of the election has taken place. I cannot and will not lightly disregard the results of that election, particularly in the absence of any challenge, timely challenge to the certification of the results of that election.

So, accordingly, I find no basis to grant the temporary restraining order. What I am doing is I am signing the order to show cause and making it returnable before Judge Brieant on January 18, 2008, at 10 a.m. or such other time as Judge Brieant can conveniently hear it. It may be that there will be no point to the application after the inauguration takes place. It may well be moot. But I can comfortably say that there is no basis for my granting a temporary restraining order.

I'm further directing that this order to show cause and the exhibits on which it is based together with the copy of the transcript of this proceeding, which is available for purchase through the office of the court reporters of the Southern District of New York, are to be served on the defendants in this action.

Conference

7CS3DAVC So, as Part I judge, I have signed the order to show cause without a temporary restraining order thereby permitting the inauguration of the certified winner of the election to go forward as scheduled. We are adjourned. Thank you all. MR. CORWIN: Thank you, your Honor.